Stevenson Shoreline Master Program Update

Responsiveness Summary: Public Release Draft SMP 2018

February 21st, 2018 to May 24th, 2018

Between February 21st and April 22nd, 2018, the City of Stevenson accepted public comments for the following draft components of its Shoreline Master Program Update:

-Inventory & Characterization Report (ICR)

-Shoreline Restoration Plan (RP)

-Shoreline Master Program (SMP) -Cumulative Impacts Analysis (CIA)

-Stevenson Municipal Code Chapter 18.08

-Stevenson Municipal Code Section 18.13.105 (and SMC 15.24)

-Stevenson Municipal Code Section 18.13.110 (and SMC 13.30)

Notice of the comment period was published in the Skamania County Pioneer for 8 consecutive weeks. Direct mailing of the notice occurred for all 49 owners of shoreline property within the City and the Stevenson Urban Area. An email notice was sent to a recipient list of 84 individuals representing City officials, state & county officials, property owners, business representatives and interest groups, and tribal representatives. Throughout the comment period, weekly notices were included in 1000+ recipient-strong Undercurrents newsletter published by the Skamania County Chamber of Commerce. At the beginning of April a follow-up reminder email was sent to the original group as well as those submitting comments or questions in the interim. This second email also included notice of the listening session scheduled for April 9th, 2018 where ~20 community members were present and additional comments or questions were put forward. Despite the published deadline, written comments were accepted through May 24th, 2018 and verbal comments have been accepted at all Planning Commission and Shoreline Advisory Committee workshops. In total, this effort allowed more than 25 individuals to contribute to the evolving draft SMP. This responsiveness summary details the content of the comments received and provides a specific response from the City Planning Commission & Shoreline

#	Commenter	Date	Summary of Testimony	Staff Recommended Response (5/1410/8)	Committee Response (5/1410/8)	SMP Citation
1	Mark Anderson (Property	03-Mar-18	Written Comment: Parcel layer data used to delineate SEDs is inaccurate based on an 8/2013 boundary line adjustment		5/14 Requests update to parcel map.	SMP A.4
2	Mark Anderson (Property	03-Mar-18	Written Comment, cont: Requests extending Shoreline Residential SED to extend of property line (Draft designation is Natural)		5/14 Requests to apply Shoreline Residential to entire parcel.	SMP A.4
3	Mark Anderson (Property Owner)	05-Mar-18	Written Comment: Questions reduced setback for single-family residential uses in the shoreline residential district		5/14 Action not recommended.	SMP Table 5.1
4	Greg Retzlaff (Property Owner)	11-Mar-18	Written Comment: Questions effect of Natural SED RE: residential usage.	5/14 Provided reference to SMP Table 5.1 where residential uses would not be permitted in the Natural SED. No action recommended 9/10 See memo. No action recommended	5/14 Request futher discussion RE: allowance of single family residential uses in the Natural SED 9/10 Requests to continue limiting residential uses in the Natural SED	SMP Table 5.1
5	Greg Retzlaff (Property Owner)	11-Mar-18	Written Comment, cont: Questions the process to amend SEDs.	5/14 Explained SMP amendments required an involved process but failed to provide a reference. Recommend following up with specific reference to the	5/14 Request follow up communication with commenter.	SMP 1.9, SMP A.4
6	Greg Retzlaff (Property Owner)	11-Mar-18	Written Comment, cont: Questions involving unclear formatting of SMP Table	5/14 Recommend reevaluating matrix in SMP Table 5.1, potentially by adding	5/14 Requests formatting modifications.	SMP Table 5.1
7	Sam Kolb (WDFW)	04-Apr-18	Written Comment: Explains importance of WDFW involvement with advisory	5/14 Recommend expanding advisory committee participation to include	5/14 Requests follow up to invite public to meeting, but not expand committee	All
8	Sam Kolb (WDFW)	04-Apr-18	Written Comment, cont: Supports using similar vegetation conservation	5/14 No action recommended.	5/14 No action taken.	SMP 6.4.1, SMP
9	Mike Engel (WKO)	06-Apr-18	Written Comment: Notes error in existing use of a shoreline parcel. Request change from abandoned to active place of business.	5/14 Verified use of property. Active place of business exists, however is located more than 200' from OHWM. Recommend modification to ICR text.	5/14 Requests amendment as proposed.	ICR 4.3
10	Mike Engel (WKO)	06-Apr-18	Written Comment, cont: Describes errors in existing zoning. Requests change to denote existing zoning as Commercial.	5/14 Staff verified County zoning designation as Industrial (MG). However, recommend adding Commercial to Existing Land Use column.	5/14 Requests amendment as proposed.	ICR Table 6.0-1
11	Mike Engel (WKO)	06-Apr-18	Written Comment, cont: Describes conflicts between public access and site operations within reach CR-3. Requests removal of possibility to add public	5/14 Recommend modification to Table 5.3-1 to clarify appropriate forms of public access depend on use of the site.	5/14 Requests amendment as proposed.	ICR Table 5.3-1
12	Kristen Tiede (Confederated Tribes of the Umatilla IR)	17-Apr-18	Written Comment: Requests addition of word "resources" along with "buildings and sites" to the Overall goal #4.	5/14 Recommend inclusion as requested.	5/14 Request definition of "cultural resources" be added.	SMP 1.4.1, SMP 7.
				9/10 Recommend inclusion of definition as drafted (based on EO 05-05).	9/10 Requests amendment as proposed.	
13	Kristen Tiede (Confederated Tribes of the Umatilla IR)	17-Apr-18	Written Comment, cont: Requests inclusion of Tribal Historic Preservation Officer-identified sites along with sites identified by city and state officials.	5/14 Recommend inclusion as requested if conversations are successful.	5/14 Requests amendment as proposed.	SMP 4.2.1
14	Kristen Tiede (Confederated Tribes of the Umatilla IR)	17-Apr-18	Written Comment, cont: Identifies preference for avoidance within a cultural resource mitigation sequence. Questions whether it can be included in SMP.	5/14 Recommend adding an avoidance preference.	5/14 Requests further discussion RE: mitigation sequence.	SMP 4.2.3
				9/10 Recommend adding an avoidance preference as drafted. 10/8 Recommend adding an avoidance preference as drafted.	9/10 Requests further discussion RE: mitigation sequence. 10/8 Recommends inclusion as drafted.	
15	Bart Vervloet (Columbia Gorge Windsurfing Association)	09-Apr-18	Spoken Testimony: Promotes public access to water and continuity of access along shorelines.	5/14 Recommend evaluating comment in relation to SMP 1.4, 4.5, 5.3, 5.4.10.	5/14 No change or further discussion requested.	
16	Bart Vervloet (Columbia Gorge Windsurfing Association)	09-Apr-18	Spoken Testimony: Promotes compatibility of public access with adjacent uses.	5/14 Recommend evaluating comment in relation to SMP 1.4, 4.5, 5.2, 5.4.	5/14 No change or further discussion requested.	

Advisory	Committee wh	o are respor	sible for	review and
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17	Laura Mills (Recreational User)	09-Apr-18	Spoken Testimony: Requests limiting shoreline restoration to areas outside of the Urban SED.	5/14 See response related to written comments by this commenter.	5/14 Requests further dicussion esp. as related to potential Urban Conservancy SED.	SMP 3, SMP 5, SMP Table 6-1, RP 3
				9/10 See response related to written comments by this commenter (52) and	9/10 Requests Shoreline Restoration as Conditional Use in Active Waterfront	
18	Rick May (Recreational User)	09-Apr-18	Spoken Testimony: Hopes that recreational access to the water can be balanced with babitat improvement efforts.		5/14 Requests further discussion along with above comment.	
				9/10 See response related to written comments 52 and 33.	9/10 Requests Shoreline Restoration as Conditional Use in Active Waterfront SED. Permitted in all others.	
19	Mike Greenberg (WKO)	09-Apr-18	Spoken Testimony: Reiterates written comments submitted by Mike Engel.	5/14 See response related to written comments above.	5/14 No change or further discussion requested.	
20	Mike Greenberg (WKO)	09-Apr-18	Spoken Testimony: Addresses community concern RE CoPly site's potential for contamination. Reports is not an identified Superfund site.	5/14 Recommend evaluating community's concerns in relation to SMP 3.2.4, 5.4.6, 6.4.2.	5/14 No change or further discussion requested.	
21	Kurt Grey (City Resident)	09-Apr-18	Spoken Testimony: Questions how the City established the baseline for "no net-	5/14 Explained ICR methodology and use of indicators for current and future	5/14 No change or further discussion requested.	
22	Kurt Grey (City Resident)	09-Apr-18	Spoken Testimony: Promotes considering needs of City residents as a priority	5/14 Recommend evaluating comment in relation to SMP 1.4, 5.2.	5/14 No change or further discussion requested.	
23	Sherry Lels-Shippy (Property Owner)	09-Apr-18		5/14 See response related to written comments by this commenter.	5/14 No change or further discussion requested.	
24	Sherry Lels-Shippy (Property Owner)	09-Apr-18	Spoken Testimony: Concerned about dredging's impact on stability of adjacent/downstream properties.	5/14 Recommend evaluating based on SMP 4.3, 6.4.5(3) and including stability as a standard for proposals in a CMZ.	5/14 No change or further discussion requested.	SMP 4.3, 4.4.5, 6.4.5
25	Annie McHale (City Resident)	09-Apr-18	Spoken Testimony: Supports development of shorelines by uses that make sense for city residents; balancing the needs of residents and tourists.	5/14 Recommend evaluating comment in relation to SMP 1.4, 5.2.	5/14 No change or further discussion requested.	
26	Angus Ruck (Property Owner)	09-Apr-18	Written Comment: Questions whether biologist reports are required for routine garden maintenance.	5/14 Recommend evaluating based on SMP 4.4, 6.4.1(3), Table 6- and modifying Table 6-2.	5/14 Requests futher discussion related to CAO and vegetation removal.	SMP 4.4
				9/10 Recommend changes to SMP 4.4 as drafted, creating tighter consistency between SMP & CAO.	9/10 Requests amendment as proposed.	
27	Janice Kuhlman (Property Owner)	09-Apr-18	Written Comment: Supports retaining SMP 6.4.5-3c RE evaluate impact of dredging proposals.	5/14 No action recommended.	5/14 No change or further discussion requested.	
28	Sherry Lels-Shippy (Property Owner)	09-Apr-18	Written Comment: Supports retaining SMP 6.4.5-3c RE evaluating impact of dredging proposals.	5/14 Recommend evaluating based on SMP 4.3, 6.4.5(3) and including stability as a standard for proposals in a CMZ.	5/14 Requests amendment as proposed.	SMP 4.5.3(8)
				9/10 Recommend change as drafted. 10/8 No action recommended. Recommended change approved as part of 9/10 actions.	9/10 [Omitted from review] 10/8 Requests amendment as proposed.	
29	Anonymous	09-Apr-18	Written Comment: Requests summary of all the changes being proposed.	5/14 Recommend considering as a group.	5/14 No change or further discussion requested.	
30	Anonymous	09-Apr-18	Written Comment: Requests information on this program's relationship with BNSF.	5/14 Recommend considering as a group.	5/14 No change or further discussion requested.	
31	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Identifies scrivener's errors, minor edits, and important clarifications.	5/14 Recommend amendments.	5/14 Requests amendment as proposed.	SMP pages: i, 1-5, 7, 11, 14, 18-20, 23, 30, 32-35, 37, 39, 42, 48, 51-53, 57- 68, 70, 76, 78
32	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests changing name of Urban SED to Active Waterfront.	5/14 Recommend amending. As Ecology explains, this provides a clean-break from the 1975 SMP.	5/14 Requests amendment as proposed.	SMP 1.8, 3.2.4, 5.3, 6.3, A.3, A.4
33	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests adding the Urban Conservancy SED to create a better fit for some current Urban and Natural areas.	5/14 Recommend considering changes to current map prior to addition of new SED.	5/14 Requests further discussion, potential map changes.	A.3, A.4
				9/10 Urban Conservancy SED added as option for consideration. 10/8 Recommend amended SED Map as drafted.	9/10 Requests further discussion, potential map changes. 10/8 Requests amendment as proposed.	

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34	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests adding exemption for ADA retrofits	5/14 Recommend amendments.	5/14 Requests amendment as proposed.	SMP 2.5.1
35	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests adding optional WAC language allowing expansions related to single-family residences that are nonconforming as to use (as opposed to bulk or dimension standards) subject to issuance of a Shoreline	Creek Drive. Recommend evaluating desire group's desire for	5/14 Requests amendment as proposed.	SMP 2.9.1(2)
36	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Recommends adding required language related to default SED if any area is undesignated in this SMP.	5/14 Recommend including and moving of SMP 3.3 to Appendix A.	5/14 Requests amendment as proposed.	SMP 3.3, A
37	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Recommends using different terminology in place of "regulated activity".	5/14 Recommend modifying to "review activity"	5/14 Requests amendment as proposed.	SMP 7.2, SMP pages 3, 7, 9, 11,
38	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Identifies inconsistency with WAC RE mitigation of environmental impacts.	5/14 Recommend inclusion of appropriate WAC requirements.	5/14 Requests amendment as proposed.	SMP 4.3
39	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests exempting proposals from report requirements if they first avoid/relocate to a location outside of a CMZ.	5/14 Recommend preliminary avoidance provision.	5/14 Requests amendment as proposed.	SMP 4.4.5
40	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests adding a preference for pervious surfaces on shoreline trails.	5/14 Recommend adding as a policy preference at SMP 4.5.2 instead of a regulation at SMP 4.5.3.	5/14 Requests amendment as proposed.	SMP 4.5.2
41	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Identifies need to align water quality policies with the WAC.	5/14 Recommend amendments.	5/14 Requests amendment as proposed.	SMP 4.6.2
42	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests modifying table to remove Maximum Height; adding as a text provision.	5/14 Recommend amendments.	5/14 Requests amendment as proposed.	SMP 5.2, Table 5-1.
43	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Questions how view platforms overwater would be treated.	5/14 Recommend evaluating based on SMP Table 5-1, SMP 5.4.3, 5.4.10.	5/14 Requests further discussion.	SMP Table 5-1, SMP 7.2
				9/10 Recommend amendments as drafted.	9/10 Requests further discussion.	
				10/8 Recommend amendments as drafted.	10/8 Requests amendment as proposed.	
44	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Questions whether public access and shoreline restoration should be required for all public institutional use/dvlpt.	5/14 Recommend evaluating based in part on SMP 4.5.3(1)(f).	5/14 Requests further discussion.	SMP 5.4.7
				9/10 Recommend evaluating based in part on SMP 4.6.3(1)(f).	9/10 Requests further discussion.	
_				10/8 Recommend considering draft clarification in SMP 4.6.3(1)(f).	10/8 Requests amendment as proposed.	
45	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests making several changes to the minor shoreline setback adjustments for residential uses.	5/14 Recommend evaluating based on discussions related to CAO and Ecology and WDFW guidance.	5/14 Requests further discussion.	SMP 5.4.11
				9/10 Recommend some amendments and further evaluating based on discussions related to CAO and Ecology and WDFW guidance.	9/10 Requests amendment as proposed.	
46	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests adding definitions related to vegetation.	5/14 Recommend amendments. (to be developed)	5/14 Requests further discussion.	SMP 6.4.1, 7.2
				9/10 Recommend amendments as drafted.	9/10 Requests amendment as proposed.	
47	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests containing view maintenance pruning allowance so it doesn't lead to de facto removal.	5/14 Recommend amendments. (to be developed)	5/14 Requests further discussion.	
				9/10 Recommend amendments as drafted.	9/10 Requests amendment as proposed.	
48	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests adding allowance for vegetation removal/tree pruning related to fire safety.	5/14 Recommend amendments. (to be developed)	5/14 Requests further discussion.	SMP 6.4.1(3)(d)
				9/10 Recommend amendments as drafted.	9/10 Requests amendment as proposed.	
49	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Suggests adding definition for hazard tree.	5/14 Recommend amendments.	5/14 Requests amendment as proposed.	SMP 7.2
50	Michelle McConnell (Ecology Liaison)	30-Apr-18	Written Comment: Identifies required provisions of WAC missing from discussion of Shoreline Stabilization.	5/14 Recommend amendments (to be developed).	5/14 Requests further discussion.	SMP 6.4.3
				9/10 Recommend amendments as drafted.	9/10 Requests amendment as proposed.	

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51	Michelle McConnell (Ecology Liaison)	30-Apr-18 Written Comment: Suggests adding definition of "weir".	5/14 Recommend amendments (to be developed).	5/14 Requests further discussion.	SMP 7.2
			9/10 Recommend amendments as drafted.	9/10 Requests amendment as proposed.	
52	Laura Mills (Recreational User)	09-May-18 Written Comment: Suggests limiting future shoreline restoration activities in th Urban/Active Waterfront SED to a SCUP.	e 5/14 Recommend considering in relation to SMP 3.2.1, 4.5, 4.7, Table 6-1, 6.4.4.	5/14 Requests further discussion along with above comment.	SMP Table 6-1, SMP 6.4.4
			9/10 Recommend considering in relation to SMP 3.2.1, 4.5, 4.7, Table 6-1, 6.4.4.	9/10 Requests Shoreline Restoration as Conditional Use in Active Waterfront SED. Permitted in all others.	
53	Laura Mills (Recreational User)	09-May-18 Written Comment: Suggests expanding participation on shoreline advisory committee to include recreational users.	5/14 Recommend expanding advisory committee participation to include additional membership/perspective.	5/14 Requests follow up to invite public to meeting, but not expand committee membership.	
54	Michelle McConnell (Ecology Liaison)	21-May-18 Written Comment: Identifies scrivener's errors, minor edits, and important clarifications.	5/14 Recommend amendments (to be developed).		CIA pages 1,3,7,9- 14,16,18-20
			10/8 Recommend ammendments as drafted.	10/8 Requests amendments as proposed.	
55	Michelle McConnell (Ecology Liaison)	21-May-18 Written Comment: Notes necessary addition of a discussion of "benefits of other local, state, federal regulatory programs' is missing as required per WAC 173-26-186	5/14 Recommend amendments (to be developed).		CIA "2.5"
			10/8 Recommend amendments as drafted.	10/8 Requests amendments as proposed.	
56	Michelle McConnell (Ecology Liaison)	21-May-18 Written Comment: Suggests adding additional detail to the impact analysis in Section 2.2.	5/14 Recommend amendments (to be developed).		CIA 2.2
			10/8 Recommend amendments as drafted.	10/8 Requests amendments as proposed.	
57	Michelle McConnell (Ecology Liaison)	21-May-18 Written Comment: Suggests adding additional detail to the impact analysis in Section 2.3.	5/14 Recommend amendments (to be developed).		CIA 2.3
			10/8 Recommend amendments as drafted.	10/8 Requests amendments as proposed.	
58	Michelle McConnell (Ecology Liaison)	23-May-18 Written Comment: Identifies scrivener's errors, minor edits, and important clarifications.	5/14 Recommend amendments as proposed.		RP pages 1-2, 5, 9, 11-12, 15, 17
			8/13 Recommend changes as drafted. 9/10 Recommend changes as drafted.	8/13 Requests further review. 9/10 Requests amendment as proposed.	
59	Michelle McConnell (Ecology Liaison)	23-May-18 Written Comment: Suggests better organization/description/differentiation of restoration actions vs restoration projects.	5/14 Recommend transforming RP Figure 3.1 into an action plan matrix.		RP 3.2
			8/13 Recommend changes as drafted. 9/10 Recommend changes as drafted.	8/13 Requests further review. 9/10 Requests amendment as proposed.	
60	Michelle McConnell (Ecology Liaison)	23-May-18 Written Comment: Notes lack of required implementation timeline/benchmark			RP 4.3
			8/13 Recommend changes as drafted. 9/10 Recommend changes as drafted.	8/13 Requests further review. 9/10 Requests amendment as proposed.	
61	Michelle McConnell (Ecology Liaison)	24-May-18 Written Comment: Identifies Scrivener's errors, minor edits, and important clarifications.	5/14 Recommend amendments (to be developed).		ICR pages v-vi, 12,28-29,39,48,
			10/8 Recommend amendments as drafted.	10/8 Requests amendments as proposed.	
62	Michelle McConnell (Ecology Liaison)	24-May-18 Written Comment: Identifies need to update Map Inventory	5/14 Recommend amendments (to be developed).		ICR Appendix C
63	Mark Anderson (Property Owner)	24-May-18 Written Comment: Reacts based on misconception of Committee Actions related to the SED map.	10/8 Recommend amendments as drafted. 5/14 Staff discussed this with the commenter over the phone. Cleared up misconception. No further action recommended.	10/8 Requests amendments as proposed.	SED Map
			9/10 No action recommended. 10/8 No action recommended.	9/10 [Omitted from review] 10/8 Action not requested	
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